Downtown Community Plan Update

Summary

The Downtown Community Plan (DTLA 2040) lays out a sustainable, equitable, and inclusive future for the City’s urban core. The Plan promotes a dynamic, healthy, and sustainable Downtown core that is connected to and supports the City of Los Angeles and the region. DTLA 2040 will be the first Community Plan to apply new zoning developed as part of the comprehensive update of the City’s Zoning Code. DTLA 2040 describes a collective vision for Downtown’s future and includes policies, plans, programs, and zoning updates that set the framework for Los Angeles’s long-term priorities in our City’s center — honoring the diverse communities that share this space.

On September 23, 2021, the City Planning Commission (CPC) recommended approval of the Downtown Community Plan and new Zoning Code with a few recommended changes. The CPC’s complete recommended Community Plan has been transmitted to the Mayor and City Council in anticipation of DTLA 2040’s adoption.

Background

Downtown is the birthplace of Los Angeles and the primary center of urban activity in the region. It remains the commercial, entertainment, cultural, and civic heart of Los Angeles. Downtown is home to a diverse range of industries and a patchwork of distinct neighborhoods that sit at the center of an expanding regional transportation network. DTLA 2040 is a combined update to two existing Community Plans: Central City and Central City North. Launched in 2014, this effort has been a partnership with the Downtown community.
Key Provisions

The following core principles represent the long-term priorities for the Downtown Community Plan:

- Accommodate growth in an inclusive, equitable, sustainable, and healthy manner
- Support and sustain Downtown’s ongoing revitalization
- Reinforce Downtown’s jobs orientation
- Grow and support the residential base
- Promote a transit-, bicycle-, and pedestrian-friendly environment
- Strengthen neighborhood character
- Create linkages between districts
- Create a world-class public realm

Frequently Asked Questions

What are the components of a Community Plan?

A Community Plan is a document that represents the land use vision and values for an area. A main function of the Community Plan is to guide decision-making with respect to land uses. The Community Plan’s importance lies in its ability to shape positive community change and foster sustainable land use patterns while balancing the character of the community with citywide policies and regional initiatives.

A Community Plan consists of a policy document and a land use map. The policy document lays out the community’s goals, policies, and programs. The land use map identifies where certain uses (such as residential, commercial, and industrial) are permitted. Together, the policy document and land use map inform zoning. To learn more, watch the Planning 101: Community Planning video.

What is zoning?

Zoning regulates the size, shape, style, location, and land use of buildings on a given property. As the primary method for regulating development, zoning is the key implementation tool for a Community Plan. When applied to individual properties, zoning ensures that the use and development of land reflects the goals and policies established in the community plan.
The Downtown Community Plan is the first Community Plan to propose applying new zoning developed as part of the comprehensive update of the City’s Zoning Code. The new zones are modular and allow use and form to be regulated distinctly, capabilities that will help implement each community’s vision and goals. The proposed zones are composed of multiple districts: Form, Frontage, Development Standards, Use, and Density. Each of these five districts can be tailored to achieve different outcomes. For more details, see this page.

**How does the Plan support housing in Downtown?**

The Plan nearly doubles the area where housing (including permanent supportive and affordable housing) is permitted, expanding from 33% of Downtown’s total area to 60%. It also expands the area where adaptive reuse is permitted to include the Fashion and Arts Districts and creates options for construction of live-work housing. The Plan expands the types of housing allowed to a wider variety of living situations, lifestyles, family structures, income levels, and age groups, so that Downtown remains a place for everyone. It also intensifies residential zoning in key areas, particularly near public transit stations.

**Does the Community Plan promote affordable housing?**

Yes, the Plan introduces a Community Benefits Program that incentivizes the development of Restricted Income Affordable Housing Units on-site and as part of new housing projects. It encourages a wide range of housing types for people of all income levels and moderates market-rate housing in and around Skid Row.

Additionally, City Planning will be studying approaches to incorporating an inclusionary housing obligation, which will be offered for Council Consideration in addition to the Community Benefits Program. To learn more, please click [here](#).

Existing programs that preserve affordable housing and support construction of new affordable housing will also continue under the Plan. These include the Affordable Housing Linkage Fee, the Permanent Supportive Housing Ordinance, the Interim Motel Conversion Ordinance, and the Rent Stabilization Ordinance (for more information on Citywide Housing Policies, please click [here](#)). The Residential Hotel Unit Conversion and Demolition Ordinance, the Development Guidelines and Controls for Residential
Hotels in the City Center, and Central Industrial Redevelopment Project Areas (applicable only to Downtown) will continue to ensure that existing affordable Single Room Occupancy units are protected and replaced on a one-for-one basis, if redevelopment is proposed.

**How does the Plan support jobs and employment in Downtown?**

The Plan requires a baseline of job-generating uses when introducing new housing in certain locations — areas where residential cannot be built without commercial. The Plan creates an industrial jobs sanctuary in the southeast portion of the Plan area, where heavy industry has existed and continues to be a necessary function. The Plan encourages synergies throughout Downtown by allowing for a greater mix of uses — increasing from 20% to 64% the areas of the Plan that allow for mixed use. The Plan prioritizes small and legacy businesses by establishing maximum tenant sizes in certain areas.

**How does the Plan support community identity throughout Downtown?**

The Plan sustains and reinforces activities and industries that contribute to the cultural legacies throughout Downtown neighborhoods. It applies building form regulations in a tailored manner to reinforce varying built environments and support common design objectives while also allowing for innovative design. The Plan incentivizes reuse and preservation of structures that characterize unique neighborhood patterns.

**How does the Plan enhance mobility?**

The Plan promotes walking, rolling, cycling, and transit as the primary ways of getting around. It encourages high-intensity development in proximity to transit. It eliminates minimum parking requirements and discourages above-ground parking.

The Plan also includes strategies to expand the pedestrian network by requiring the provision of paseos and plazas for buildings that are located on large blocks. It encourages dedicated bicycle infrastructure and also supports an efficient goods movement system.
How does the Plan promote parks, greenspace, and outdoor places?

The Plan facilitates the provision of new public open space through the Community Benefits System. It supports a network of green pedestrian alleys and encourages ongoing City efforts to revitalize the River. It fosters public realm improvements that are sustainable investments. The zoning will also require more while allowing for more flexibility in the provision of open space on-site.

Will anything be built as a result of updating the Community Plan?

The Plan does not propose any specific projects, but it establishes expectations and sets the range of uses and the scale of future development allowed in the Plan Area. The Plan will allow for more development potential, in some portions, but any proposed development project must go through the required review and permitting process.

What steps have been taken to formalize and adopt the Community Plan?

In July 2019, City Planning shared key portions of the preliminary draft Downtown Community Plan document, including the goals, policies, and programs, the Land Use Map, and the Community Benefits Program Summary.

In October 2019, City Planning released the proposed zoning Form, Frontage, Development Standards, Use, and Density Districts, as well as an initially proposed draft zoning map. City Planning staff held a series of open houses in November, as well as numerous “office hours” and other small-group engagements through May 2020.

In August 2020, City Planning released the remaining portions of the Preliminary Draft of the New Zoning Code. This new material addresses the more technical functions of the Zoning Code, such as the rules of measurement, applicability, and relief; and procedures for the establishment of subdivisions. City Planning also released the Draft Environmental Impact Report (EIR). The public comment period for the Draft EIR was open from August 6, 2020 through December 4, 2020.

Additionally, the comment period for written and recorded comments on the Public Hearing drafts was open through January 13, 2021.

In June 2021, City Planning released the City Planning Commission Drafts of the Downtown Community Plan and New Zoning Code. This release included the Staff Recommendation Report, Technical Modification/Corrections, as well as comment letters from the public and elected officials. On September 23, 2021 the City Planning Commission voted unanimously to recommend approval of the Downtown Plan and new Zoning Code. Audio recordings of the CPC meetings that took place on June 17, 2021 and September 23, 2021 include City Planning’s staff presentations, CPC deliberations, and public comments can be found here. The City Planning Commission recommended a number of modifications to the Downtown Plan and New Zoning Code. These modifications can be found here.

What are the next steps?

In the coming months, City Council’s Planning and Land Use Management (PLUM) Committee and the full City Council will consider the Downtown Community Plan and New Zoning Code at publicly accessible meetings. PLUM, or the City Council may adopt the plan, or request revisions. Following adoption of the Community Plan, the implementing ordinances are finalized by the City Attorney, and brought into effect by the City Council.

What are the components of the Community Plan?

The Plan’s Update’s exhibits are listed below, and include revisions that reflect the recommendations made by the CPC. The exhibits are available on the City Clerk’s Council File Management System (CF 22-0617).

Exhibits Overview

- **Exhibit A: Staff Recommendation Report**
- **Exhibit B: City Charter, LAMC, and General Plan Findings**
- **Exhibit C: Resolution Adopting General Plan Amendments and Certifying EIR**
  - C.1: Community Plan Text
  - C.2: Existing General Plan Land Use Map
  - C.3: Proposed General Plan Land Use Map
  - C.4: General Plan Land Use Change Maps and Matrices
  - C.5: Plan Boundary Change Map
  - C.6: General Plan Framework Amendments
  - C.7: Mobility Plan 2035 Amendments
- C.8: Environmental Impact Report, Technical Appendices, and CEQA Findings
- **Exhibit D: Proposed Community Plan Implementation Overlay (CPIO) and Additional Implementing Ordinances**
  - D.1: Downtown Community Plan Implementation Overlay (CPIO)
  - D.2: Zone Change Map and Matrices
  - D.3: Community Benefits Trust Fund Ordinance
  - D.4: Community Benefits Fee Ordinance
  - D.5: River Improvement Overlay (RIO) amendments
  - D.6: Greater Downtown Housing Incentive Ordinance amendments
  - D.7: Downtown Affordable Housing Trust Fund establishing Ordinance
  - D.8: Rescission of the Downtown Design Guide and Bunker Hill Specific Plan Ordinance
  - D.9: Pipeline Parking Alignment Ordinance
  - D.10: Community Plan Consolidation Ordinance
- **Exhibit E: CPC Recommendation Draft of new Zoning Code**
  - E.1: Environmental Protection Measures Handbook Template
  - E.2: Zoning Code Maps
- **Exhibit F: Memorandums**
  - F.1: Summary of Feasibility Results for an Inclusionary Housing Ordinance in Downtown Los Angeles
  - F.2: Analysis for the Fashion Industry in Downtown
  - F.3: Summary of Survey of Live-Work Ordinances
  - F.4: Summary of Feasibility Results for Community Benefit Requirements on Adaptive Reuse Projects
  - F.5: Summary of Feasibility Results for Non-residential Projects
  - F.6: Director of Planning’s Memo to the PLUM Committee
  - F.7: Director of Planning’s Supplemental Memo to the PLUM Committee

**Where can I get more information and provide input?**

View the documents and online story map for the proposed Downtown Community Plan and zones at [http://www.planning4la.org/dtla2040](http://www.planning4la.org/dtla2040). To find information about upcoming public adoption meetings, please visit the [events tab](#) of the Downtown Community Plan page.

Submit written comments about the Downtown Community Plan Update online; the Council File number is CF 22-0617. For more background on the new Zoning Code, see the New Zoning Code FAQ [document](#).

**MORE INFORMATION**

For additional information, please contact downtownplan@lacity.org. Media inquiries should be directed to planning.media@lacity.org or (213) 978-1248.